# **CITY OF GEARHART**

Clatsop County, Oregon

# **AUDITED FINANCIAL STATEMENTS**

Year Ended June 30, 2018

# CITY OF GEARHART

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# **CITY OF GEARHART**

# **CITY OFFICIALS**

June 30, 2018

# MAYOR AND COUNCILORS

NAME	TERM EXPIRES
MATT BROWN, Mayor 786 Summit Gearhart, Oregon 97138	December 2020
KERRY SMITH, Position 1 707 F St. Gearhart, Oregon 97138	December 2018
REITA FACKERELL, Position 2 776 Summit Gearhart, Oregon 97138	December 2020
PAULINA COCKRUM, Position 3 P. O. Box 2405 Gearhart, Oregon 97138	December 2018
DANIEL JESSE, Position 4 1389 Sea Ridge Lane	December 2020

CHAD SWEET City Administrator PO Box 2510 Gearhart, OR 97138

JEFFREY BOWMAN Police Chief PO Box 2510 Gearhart, OR 97138

Gearhart, Oregon 97138

GAIL COMO City Treasurer PO Box 2510 Gearhart, OR 97138

JOHN ORR Municipal Judge PO Box 452 Seaside, OR 97138 PETER WATTS City Attorney P.O. Box 230669 Portland, OR 97281

# **DENNIS R. CONNER**

CERTIFIED PUBLIC ACCOUNTANT CLATSKANIE, OREGON 97016

#### INDEPENDENT AUDITOR'S REPORT

Modified Cash Basis Financial Statements

To the Mayor & Council City of Gearhart Clatsop County, Oregon

I have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and aggregate remaining fund information of the City of Gearhart (the City), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

# **Opinions**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2018, and the respective changes in modified cash basis financial position and, where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

# **Basis of Accounting**

I draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. My opinions are not modified with respect to this matter.

## **Report on Supplementary and Other Information**

My audit was conducted for the purpose of forming opinions on the financial statements as a whole that collectively comprise the City's basic financial statements. The budgetary comparison schedules, and other financial schedules listed in the table of contents, and the management's discussion and analysis are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The budgetary comparison schedules, and other financial schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole on the basis of accounting described in Note 1.

The management's discussion and analysis has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, I do not express an opinion or provide any assurance on such information.

# Other Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for audits of Oregon Municipal Corporations, I have also issued my report dated February 20, 2019, on my consideration of the City's internal control over financial reporting and on my tests of its compliance with the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules OAR 162-10-240 to 162-10-320. The purpose of that report is to describe my evaluation of internal control over financial reporting and the scope of my testing of compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance.

Dennis R. Conner Certified Public Accountant

February 20, 2019

# MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2018

Management's discussion and analysis of the City of Gearhart's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2018, within the limitations of the City's modified cash basis of accounting. This Management's Discussion and Analysis (MD&A) is based on currently known facts, decisions, and conditions that existed as of the date of the independent auditor's report. Please read it in conjunction with the City's financial statements which begin on page 9.

### **USING THIS ANNUAL REPORT**

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the City's modified cash basis of accounting as described in the notes to the financial statements.

### Report Components

This annual report consists of five parts as follows:

- Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. The Statement of Net Position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).
- The governmental activities of the City include the following:
- Administrative
- Police
- Public Works
- Planning
- Building Department
- Court
- Fire
- Streets
- The Business-type activities of the City include the following:
- Water Utility
- Fund financial statements. A fund is a grouping of related accounts that is used to maintain
  control over resources that have been segregated for specific activities or objectives. The City
  uses fund accounting to ensure and demonstrate compliance with finance-related legal
  requirements. All of the funds of the City can be divided into two categories: Governmental funds
  and Proprietary funds.
- Governmental funds. Governmental funds are used to account for activities where the emphasis
  is placed on available financial resources, rather than upon net income determination. Therefore,
  unlike the government-wide financial statements, governmental fund financial statements focus
  on the acquisition and use of current spendable resources, as well as on balances of spendable

resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term requirements.

- Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial decisions. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental fund Statement of Assets & Liabilities and the governmental fund Statement of Receipts, Expenditures, and Changes in Fund Balances provide reconciliation to facilitate this comparison between governmental funds and governmental activities
- The City maintains nine individual governmental funds. Information is presented separately in the governmental fund Statement of Assets and Liabilities and in the governmental fund Statement of Receipts, Expenditures, and Changes in Fund Balances for those funds that are considered significant (major) to the City taken as a whole. These financial statements report three major funds, the General Fund, the Fire Equipment Reserve Fund, and the Building Reserve Fund. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided as supplementary information in the form of combining statements.
- The City adopts an annual appropriated budget for all governmental funds. To demonstrate compliance with the budget, budgetary comparison statements have been provided for the General Fund, special revenue funds, and all non-major governmental funds.
- Proprietary funds. Proprietary funds are used to account for activities where the emphasis is
  placed on net income determination. The City maintains one type of proprietary fund known as
  an enterprise fund. Enterprise funds are used to report the same functions presented as
  business-type activities in the governmental-wide financial statements. The City uses an
  enterprise fund to account for its water utility operations. The enterprise fund is reported
  separately as proprietary fund financial statements in the basic financial statements.
- The City also adopts an annual appropriated budget for all proprietary funds. To demonstrate compliance with the budget, budgetary comparison statements have been provided for the individual enterprise funds
- Notes to the basic financial statements. The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. They are an integral part of the financial statements and should be read in conjunction with them.
- Supplementary Information: This part of the annual report includes optional financial information such as combining statements for non-major funds (which are added together and shown in the fund financial statements in a single column). This other supplemental financial information is provided to address certain specific needs of various users of the City's annual report.

#### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$7,724,638 at the close of the most recent fiscal year.

A portion of the City's net position (\$5,755,737) represents resources that are subject to restrictions on how they may be used. The remaining balance of unrestricted net position of \$1,968,900 may be used to meet the government's ongoing obligations to citizens and creditors.

The City's net position increased \$294,315 or 4.0% from the prior year. The increase is primarily due to reduction of long term debt.

# City of Gearhart - Net Position

ASSETS Cash & Cash Equivalents Capital Assets, Net of Depreciation Total  LIABILITIES Bonds Payable Due Within One Year Due in More Than One Year Total  Total Net Position	Governmental Activities June 30, 2017  \$ 923,619  609,793  1,533,412  \$ 1,533,412	Governmental	Business-Type Activities June 30, 2017  \$ 1,339,456  11,087,454  12,426,910  545,000 5,985,000 6,530,000  \$ 5,896,910	Business-Type     Activities     June 30, 2018  \$ 1,391,845  10,766,000     12,157,845   575,000     5,410,000     5,985,000  \$ 6,172,845	Total June 30, 2017  \$2,263,075  11,697,247  13,960,322  545,000  5,985,000  6,530,000  \$7,430,322	Total June 30, 2018  \$2,386,138  11,323,500  13,709,638  575,000  5,410,000  5,985,000  \$7,724,638	Increase (Decrease) \$ 123,063 (373,747) (250,684) 30,000 (575,000) (545,000) \$ 294,316
		City of Gear	nart - Change in	Net Position			
	Governmental Activities 2016-17	Governmental Activities 2017-18	Business-Type Activities 2016-17	Business-Type Activities 2017-18	Total 2016-17	Total 2017-18	Increase (Decrease)
PROGRAM RECEIPTS							
Charges for Services Operating Grants	\$ 370,667 -	\$ 396,725 	\$ 811,711 	\$ 818,242 -	\$1,182,378 	\$1,214,967 	\$ 32,589
Total	370,667	396,725	811,711	818,242	1,182,378	1,214,967	32,589
GENERAL RECEIPTS							
Property Taxes, General	529,262	552,771	-	-	529,262	552,771	23,509
Property Taxes, Debt	-		787,515	808,110	787,515	808,110	20,595
Local Option Tax - Fire Truck	3,142	2,837	-	-	3,142	2,837	(305)
Transient Room Tax	299,944	302,483	-	-	299,944	302,483	2,539
Intergovernmental	260,955	347,069	-	-	260,955	347,069	86,114
Interest	9,699	15,927	15,745	24,995	25,444	40,922	15,478
Conflagration Reimbursemen		130,996	-	-	-	130,996	130,996
Miscellaneous	59,355	52,433			59,355	52,433	(6,922)
Total	1,162,357	1,404,516	803,260	833,105	1,965,617	2,237,621	272,004
Total Receipts	1,533,024	1,801,241	1,614,971	1,651,347	3,147,995	3,452,588	304,593
<u>EXPENSES</u>							
Administrative	(327,085)	(380,461)	-	-	(327,085)	(380,461)	(53,376)
Police	(380,037)	(407,383)	-	-	(380,037)	(407,383)	(27,346)
Fire	(317,402)	(480,968)	-	-	(317,402)	(480,968)	(163,566)
Streets & Roads	(68,177)	(81,842)	-	-	(68,177)	(81,842)	(13,665)
Other	(328,524)	(355,904)	-	-	(328,524)	(355,904)	(27,380)
Depreciation	(87,348)	(76,301)	-	-	(87,348)	(76,301)	11,047
Water			(1,308,646)	(1,375,413)	(1,308,646)	(1,375,413)	(66,767)
Total	(1,508,573)	(1,782,860)	(1,308,646)	(1,375,413)	(2,817,219)	(3,158,273)	(341,054)
Transfers	30,000		(30,000)				
Change in Net Position	\$ 54,451	\$ 18,381	\$ 276,325	\$ 275,935	\$ 330,776	\$ 294,315	\$ (36,461)

Governmental activities. Governmental-type activities increased the City's total net position by \$18,381.

Business-type activities. Business-type activities increased the City's net position by \$275,934.

# **Fund-based Financial Analysis**

As previously discussed, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$994,293.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, the fund balance of the General Fund was \$160,949, all of which is unassigned.

**Proprietary funds.** The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Net assets of each proprietary fund are as follows:

Assets	Liabilities	N	et Position
\$10,927,133	\$ 5,985,000	\$	4,942,133
1,048,320	-		1,048,320
128,113	-		128,113
54,279			54,279
\$12,157,845	\$ 5,985,000	\$	6,172,845
	\$ 10,927,133 1,048,320 128,113 54,279	\$10,927,133 \$5,985,000 1,048,320 - 128,113 - 54,279 -	\$10,927,133

Restrictions generally limit the use of monies in the Water, Water Reserve, Debt Service and Water Construction Funds.

### Economic Factors and Next Year's Budgets and Rates

During the preparation of the budget for the ensuing fiscal year, the long-term impacts of the local economy were examined in conjunction with business decisions made by the City. The following are the major assumptions used in developing the FY 2017-18 fiscal year budget.

- Interest rates on investments are anticipated to remain flat to last year.
- Cautious optimism for a continuation of economic stability. The economic outlook for the next year should look about the same as this year.
- Property tax revenue is anticipated to increase by 2.5%. New home building is flat to last year and not expected to change.
- PERS rates and health benefits are anticipated to increase another 6% this year.

# Requests for Information

The financial report is designed to provide a general overview of the City's finances for those with an interest in the government's finances. Questions concerning any of the information should be addressed to: Chad Sweet, City Administrator, City of Gearhart, PO Box 2510, Gearhart, OR 97138

# STATEMENT OF NET POSITION-MODIFIED CASH BASIS

June 30, 2018

	Governmental Activities	Business-Type Activities	Total
<u>ASSETS</u>			
Cash and Cash Equivalents	\$ 994,293	\$ 1,391,845	\$ 2,386,138
Capital Assets			
Land & Projects in Progress	30,150	54,650	84,800
Other Capital Assets, Net of Depreciation	527,350	10,711,350	11,238,700
Total Assets	1,551,793	12,157,845	13,709,638
<u>LIABILITIES</u>			
Bonds Payable:			
Due Within One Year	-	575,000	575,000
Due in More Than One Year		5,410,000	5,410,000
Total Liabilities		5,985,000	5,985,000
NET POCITION			
NET POSITION  Not Investment in Conital Assets	EE7 E00	4 701 000	E 220 E00
Net Investment in Capital Assets Restricted for:	557,500	4,781,000	5,338,500
	207.050		207.050
Capital Projects	287,050	-	287,050
Debt Service	<del>-</del>	128,113	128,113
•	•	-	•
Unrestricted	705,168	1,263,732	1,968,900
Total Net Position	\$ 1.551.793	\$ 6.172.845	\$ 7.724.638
Other Purposes Unrestricted  Total Net Position	2,074 705,168 \$ 1,551,793	1,263,732 \$ 6,172,845	128,113 2,074 1,968,900 \$ 7,724,638

See Notes to Financial Statements

# STATEMENT OF ACTIVITIES-MODIFIED CASH BASIS

Year Ended June 30, 2018

	Program	Receipts and Exp	nenses	,	Expense) Receipts anges in Net Posit	
	riogianii	Charges	)enses	Governmental	Business	1011
PRIMARY GOVERNMENT	Expenses	For Services	Grants	Activities	Activities	Total
Government Activities	Ехропосо	1 01 001 11000	Granto	7 804 114 60	7 804 914 605	
Administrative	\$ (380,461)	\$ 360,050	\$ -	\$ (20,411)	\$ -	\$ (20,411)
Police	(407,383)	36,675	-	(370,709)	<u>-</u>	(370,709)
Fire	(480,968)	-	-	(480,968)	-	(480,968)
Streets & Roads	(81,842)	-	-	(81,842)	-	(81,842)
Other	(355,904)	-	-	(355,904)	-	(355,904)
Depreciation	(76,301)	-	-	(76,301)	-	(76,301)
Total	(1,782,860)	396,725		(1,386,135)		(1,386,135)
Business-Type Activities						
Water	(1,375,413)	818,242	-	-	(557,171)	(557,171)
Total Primary Government	(3,158,273)	1,214,967		(1,386,135)	(557,171)	(1,943,306)
General Receipts						
Property Taxes				552,771	808,110	1,360,881
Local Option Tax - Fire Truck				2,837	· -	2,837
Transient Room Tax				302,483	-	302,483
Intergovernmental				347,069	-	347,069
Interest				15,927	24,995	40,922
Misc.				52,433	-	52,433
Conflagration Reimbursement				130,996	-	130,996
Total				1,404,516	833,105	2,237,621
CHANGE IN NET POSITION				18,381	275,935	294,315
NET POSITION, Beginning				1,533,412	5,896,910	7,430,323
NET POSITION, Ending				\$ 1,551,793	\$ 6,172,845	\$ 7,724,638

# STATEMENT OF ASSETS & LIABILITIES - MODIFIED CASH BASIS

# **GOVERNMENTAL FUNDS**

June 30, 2018

<u>ASSETS</u>	General Fund	State Street Fund	General Road Fund	Fire Equipment Reserve Fund	Building Reserve Fund	Non-Major Governmental Funds	Total
Cash and Cash Equivalents	\$160,949	\$142,647	\$144,404	\$ 168,838	\$168,015	\$ 209,441	\$ 994,293
FUND BALANCES  Restricted for Streets, Roads, & 911  Committed for Capital Projects  Unassigned  Total	\$ - 160,949 \$160,949	\$142,647 \$142,647	\$144,404 - - \$144,404	\$ - 168,838 - \$ 168,838	\$ - 168,015 - \$168,015	\$ 2,074 145,182 62,185 \$ 209,441	\$ 289,125 482,035 223,134 \$ 994,293
Reconciliation to Statement of Net Pos	<u>ition</u>						
Fund Balances							\$ 994,293
Amounts reported for governmental ac Statement of Net Position are different							
Capital Assets used in governmental a							
depreciation are not financial resource not reported in the fund statements.	s, and therefo	ore					557,500
Net Position of Governmental Activities							\$1,551,793

See Notes to Financial Statements

# STATEMENT OF RECEIPTS, EXPENDITURES, AND CHANGES IN FUND BALANCES -

# MODIFIED CASH BASIS - GOVERNMENTAL FUNDS

Year Ended June 30, 2018

		Yea	r Ended June 30	0, 2018			
	General	State	General	Fire Equipment	Building	Non-Major Governmental	Takal
RECEIPTS	<u>Fund</u>	Street	Road	Reserve Fund	Reserve Fund	<u>Funds</u>	Total
Property Taxes	\$ 521,391	\$ -	\$ 31,380	\$ -	\$ -	\$ -	\$ 552,771
Local Option Tax - Fire Truck	2,837	Ψ -	Ψ 01,000 -	· -	Ψ -	Ψ -	2,837
Transient Room Tax	302,483	_	_	-	_	_	302,483
Licenses, Permits & Fees	360,050	-	-	-	_	=	360,050
Intergovernmental	229,028	93,937	-	-	-	24,103	347,069
Fines and Forfeitures	36,675	-	-		_	-	36,675
Interest	3,855	2,113	2,606	2,329	2,824	2,201	15,927
Grants	-	-	-	-	-	=	-
Conflagration Reimbursement	130,996	-	-	-	-	-	130,996
Miscellaneous	52,433						52,433
Total	1,639,748	96,050	33,985	2,329	2,824	26,305	1,801,241
EXPENDITURES Current:							
Administrative	368,454	-	-	-	-	10,552	379,006
Police	401,551	-	-	-	-	=	401,551
Fire	452,435	-	-	=	-	-	452,435
Streets & Roads	-	54,320	26,830	-	-	-	81,150
Other	344,251	-	-	-	-	7,163	351,414
Capital Outlay	25,078			34,751	4,490	692	65,011
Total	1,591,769	54,320	26,830	34,751	4,490	18,407	1,730,567
RECEIPTS OVER (UNDER)	47,979	41,730	7,155	(32,422)	(1,667)	7,898	70,674
OTHER FINANCING SOURCES JUSE	<u>[S]</u>						
Transfers In	-	-	-	25,000	-	40,000	65,000
Transfers (Out)	(65,000)						(65,000)
Total	(65,000)			25,000		40,000	
NET CHANGE IN FUND BALANCES	(17,021)	41,730	7,155	(7,422)	(1,667)	47,898	70,674
FUND BALANCES, Beginning	177,970	100,916	137,248	176,261	169,682	161,543	923,619
FUND BALANCES, Ending	\$ 160,949	\$ 142,647	\$ 144,404	\$ 168,838	\$ 168,015	\$ 209,441	\$ 994,293
Reconciliation to Statement of							
Net Change in Fund Balances - Total	Governmental	Funds					\$ 70,674
Governmental funds report capital or Statement of Activities, the cost of tho estimated useful lives and reported a	se assets is allo	cated over thei	r				
Capital Asset Additions Depreciation Expense							24,008 (76,301)
Change in Net Position of Governme	ntal Activities						\$ 18,381

# STATEMENT OF NET POSITION-MODIFIED CASH BASIS

# PROPRIETARY FUNDS - COMBINED

June 30, 2018

<u>ASSETS</u>		Water
Current Assets:		
Cash and Cash Equivalents	\$	1,391,845
Noncurrent Assets:		
Capital Assets:		
Land		54,650
Other Capital Assets, Net of Depreciation		10,711,350
Total Assets		12,157,845
LIADILITIES		
<u>LIABILITIES</u> <u>Current Liabilities:</u>		
Debt Due Within One Year		575,000
Noncurrent Liabilities:		
Debt Due in More Than One Year		5,410,000
Total Liabilities		5,985,000
NET POSITION		
NET POSITION  Net Investment in Conital Assets	\$	4 701 000
Net Investment in Capital Assets Restricted for Debt Service	Ф	4,781,000 128,113
Unrestricted		1,263,732
Officeaticied		1,203,732
Total Net Position	\$	6,172,845

See Notes to Financial Statements

# STATEMENT OF RECEIPTS, EXPENSES, AND

# CHANGES IN NET POSITION-MODIFIED CASH BASIS

# PROPRIETARY FUNDS - COMBINED

Year Ended June 30, 2018

		Water
OPERATING RECEIPTS Water Sales	\$	818,242
OPERATING EXPENSES Water Expenses Paid Depreciation Expense Total		(807,420) (321,454) 1,128,874)
OPERATING INCOME		(310,632)
NON-OPERATING RECEIPTS (EXPENSES) Property Taxes Interest & Misc. Income Interest Expense Total	_	808,110 24,995 (246,539) 586,566
CHANGE IN NET POSITION		275,935
NET POSITION, Beginning		5,896,910
NET POSITION, Ending	\$	6,172,845

# STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS

# PROPRIETARY FUNDS - COMBINED

# Year Ended June 30, 2018

CASH FLOWS FROM OPERATING ACTIVITIES	Water
Receipts From Customers	\$ 818,242
Payment to Suppliers	(571,473)
Payments to Employees	 (235,947)
Net Cash Provided by Operating Activities	 10,822
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES	
Property Taxes	808,110
Net Cash Provided by (Used In) Financing Activities	808,110
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES  Bond Principal Paid	(545,000)
Interest Paid on Capital Debt	(246,539)
Purchase Capital Assets	 
Net Cash Used In Capital and Related Financing Activities	 (791,539)
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest and Other Receipts	 24,995
NET INCREASE [DECREASE] IN CASH AND CASH EQUIVALENTS	52,389
CASH BALANCE, Beginning	 1,339,456
CASH BALANCE, Ending	\$ 1,391,845
Reconciliation of Operating Income to Net Cash Provided by Operating Activities:	
Operating income	\$ (310,632)
Adjustment for Depreciation Expense	321,454
Net Cash Provided by Operating Activities	\$ 10,822

See Notes to Financial Statements

#### NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2018

### Note 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 1.C, these financial statements are presented on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) established by the Governmental Accounting Standards Board (GASB). These modified cash financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

#### 1A FINANCIAL REPORTING ENTITY

The City's financial reporting entity is composed of the following:

Primary Government: CITY OF GEARHART

In determining the financial reporting entity, the City complies with the provisions of GASB Statement No. 14, *The Financial Reporting Entity.* 

### **1B BASIS OF PRESENTATION**

### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for foods or services.

# **FUND FINANCIAL STATEMENTS**

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major category: government and proprietary. The City presently has no fiduciary funds. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type.
- b. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below:

#### **GOVERNMENTAL FUNDS**

The General Fund is the primary operating fund of the City and is always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

Special Revenue Funds are used to account for the proceeds of the specific revenue sources that are either legally restricted to expenditures for specified purposes or designated to finance particular functions or activities of the City. The reporting entity includes the following non-major special revenue funds:

> Fund **Brief Description**

General Road Fund -The General Road Fund receives ad valorem taxes levied by Clatsop

County.

State Tax Street Fund -The State Tax Street Fund accounts for Oregon gasoline tax

apportionments and expenditures for those street improvements specified

by Oregon Revised Statutes

The State Revenue Sharing Fund accounts for Oregon revenue sharing State Revenue Sharing Fund

apportionments and expenditures for those items specified by provisions.

911 Emergency Phone

Reserve Fund -

The 911 Emergency Phone Reserve Fund accounts for Oregon 911 Tax apportionments for the purpose of purchasing, maintaining, repairing and

replacing emergency communications equipment.

Capital Projects Funds are used to account for the resources that are restricted, committed, or assigned to expenditures for specific capital outlays.

The City has the following capital projects funds:

Fund **Brief Description** 

Police Car Reserve Fund -The Police Car Reserve Fund accounts for transfers from the General

Fund for the purpose of acquiring capital assets for the police

department.

Fire Equipment Reserve Fund

The Fire Equipment Reserve Fund accounts for transfers from the General Fund for the purpose of acquiring major acquisitions for the fire

department. This is a major fund.

Public Works Equipment

Reserve Fund -

The Public Works Equipment Reserve Fund accounts for transfers from the General Fund and the Water Fund for the purpose of acquiring

major public works equipment.

**Building Reserve Fund** The Building Reserve Fund accounts for transfers from the General

Fund for the purpose of building construction and improvements. This

is a major fund.

**Hazard Mitigation Fund** The Hazard Mitigation Fund accounts for transfers from the General

Fund for the purpose of funding hazard mitigation projects in the City.

# **FUND BALANCE:**

Governmental fund balances are categorized in five ways:

1) Non-spendable - resources that must be maintained intact due to legal or contractual requirements, such as the principal of an endowment.

- 2) **Restricted** that portion of a fund balance that reflects resources that are subject to externally enforceable legal restrictions imposed by creditors, contributors, or laws and regulations.
- 3) **Committed** that portion of a fund balance that reflects limitations the City imposes on itself by action of the Council.
- 4) Assigned that portion of a fund balance that reflects its intended use. Authority for an assigned fund balance can be delegated by the Council to another body (such as a committee) or an official of the City.
- Unassigned that portion of the General Fund balance that does not fall within one of the categories above.

### **Special Revenue Funds:**

If a special revenue fund (other than debt service or capital projects funds) does not have a substantial portion of its revenues coming from a source (or sources) with restrictions specified for the use of those funds, it will be considered to be part of the General Fund in the governmental funds financial statements. Funds (other than debt service or capital projects funds) whose principal source of revenue is transfers from other funds will generally be combined into the General Fund.

The City has no special revenue funds that need to be combined with the General Fund.

# **PROPRIETARY FUNDS**

### Enterprise Funds

Enterprise funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user charges, and the measurement of financial activity focuses on net income measurement similar to the private sector. The City has one enterprise fund for water service.

# 1C MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

### MEASUREMENT FOCUS

In the *government-wide Statement of Net Position and the Statement of Activities*, both governmental and business-like activities are presented using the economic resources measurement focus, within the limitation of the modified cash basis of accounting, as defined in item b below.

In the *fund financial statements*, the "current financial resources" measurement focus or the "economic resources" measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

- a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available expendable financial resources during a given period. These funds use fund balance as their measure of available expendable financial resources at the end of the period.
- b. The proprietary funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent, financial, or nonfinancial) associated with their activities are reported. Proprietary fund equity is classified as net position.

### BASIS OF ACCOUNTING

In the government-wide Statement of Net Position and Statement of Activities and the fund financial statements and governmental business-like activities are presented using a modified cash basis of accounting. This basis recognizes assets, liabilities, net position/fund equity, revenues, and expenditures/expenses when they result from cash transactions with a provision for depreciation and interest in the government-wide statements and proprietary fund statements. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the Untied States of America.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

If the City utilized the basis of accounting recognized as generally accepted in the United States, the fund financial statements for governmental funds would use the modified accrual basis of accounting while the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

# 1D ASSETS, LIABILITIES, AND NET POSITION

#### CASH AND INVESTMENTS

The City considers cash on hand, demand deposits and short-term highly liquid investments with a maturity of three months or less, when purchased, to be cash and cash equivalents. Investments maintained in the Oregon Local Government Investment Pool are carried at cost, which approximates fair value, and are classified as a cash equivalent. Fair value of the investments in the Oregon Local Government Investment Pool are the same as the value of the pool shares.

### **CAPITAL ASSETS**

The City's modified cash basis of accounting reports capital assets resulting from cash transactions and reports depreciation where appropriate. The accounting treatment over property, plant, and equipment (capital assets) depends on whether the assets are used in governmental fund operations or proprietary fund and whether they are reported in the government-wide or fund financial statements.

In the *government-wide financial statements*, capital assets arising from cash transactions are accounted for as assets in the Statement of Net Position. Capital assets are those assets that have an initial useful life extending beyond one reporting period. All capital assets are valued at historical cost, or estimated historical cost if actual is unavailable. Estimated historical cost was used to value the majority of the assets acquired prior to July 1, 1979. Prior to July 1, 1979, governmental funds' infrastructure assets were not capitalized. Infrastructure assets acquired since July 1, 2003 are recorded at cost. Donated capital assets are recorded at their fair market value at the time of acquisition.

Depreciation of all exhaustible capital assets arising from cash transactions is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The capitalization threshold and range of estimated useful lives by type of asset are as follows:

		Capitalization
<u>Item</u>	Life	<u>Threshold</u>
Buildings	40-50 Years	\$ 50,000
Improvements Other than Buildings	10-25 Years	\$ 50,000
Machinery, Furniture, and Equipment	5-20 Years	\$ 5,000
Utility Property and Improvement	10-50 Years	\$ 50,000
Infrastructure	25-50 Years	\$ 100,000

In the *fund financial statements*, capital assets arising from cash transactions acquired for use in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets acquired for use in proprietary fund operations are accounted for the same as in *government-wide statements*.

#### **NET POSITION CLASSIFICATION**

In the *government-wide financial statements*, net position is displayed in three components:

- a. Net Investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- b. Restricted Consists of assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments: or (2) law though constitutional provisions or enabling legislation.
- c. Unrestricted All other assets that do not meet the definition of "restricted" or "net investment in capital assets."

It is the City's policy to first use restricted assets prior to the use of unrestricted assets when an expense is incurred for purposes for which both restricted and unrestricted assets are available.

In the *fund financial statements*, governmental fund net position is classified as fund balances. Proprietary fund net position is classified the same as in the *government-wide statements*.

### 1E RECEIPTS, EXPENDITURES, AND EXPENSES

In the Statement of Activities, modified cash basis receipts that are derived directly from each activity or from parties outside the City's taxpayers are reported as program receipts. The City has the following program receipts:

Water water Water sales and hookup fees

All other receipts are reported as general. All taxes are classified as general receipts even if restricted for a specific purpose.

Operating receipts and expenses for proprietary funds result from providing services and producing and delivering goods and/or services. They also include all receipts and expenses not related to capital and related financing, noncapital financing, or investing activities.

# 1F INTERNAL AND INTERFUND BALANCES AND ACTIVITIES

In the process of aggregating the financial information for the government-wide Statement of Net Position and Statement of Activities, some amounts reported as interfund activity and balances in the *fund financial statements* have been eliminated or reclassified.

Interfund activity and balances, if any, are eliminated or reclassified in the *government-wide financial* statements as follows:

- 1. Internal balances Amounts reported in the *fund financial statements* as interfund receivables and payables are eliminated in the governmental and business-type activities columns of the statement of Net Position, except for the net residual amounts due between governmental and business-type activities, which are reported as Internal Balances.
- 2. Internal activities Amount reported as interfund transfers in the *fund financial statements* are eliminated in the government-wide Statement of Activities except for the net amount of transfers between

governmental and business-type activities, which are reported as Transfers - Internal Activities. The effects of interfund services between funds, if any, are not eliminated in the Statement of Activities.

Interfund activity, if any, within and among the governmental and proprietary fund categories is reported as follows in the *fund financial statements*;

- 1. Interfund loans Amounts provided with a requirement for repayment are reported as interfund receivables and payables.
- 2. Interfund services Sales or purchases of goods and services between funds are reported as revenues and expenditures/expenses.
- 3. Interfund reimbursements Repayments from funds responsible for certain expenditures/expenses to the funds that initially paid for them are not reported as reimbursements but as adjustment to expenditures/expenses in the respective funds.
- 4. Interfund transfers Flow of assets from one fund to another where repayment is not expected are reported as transfers in and out.

#### **1G USE OF ESTIMATES**

The preparation of financial statements in conformity with the modified cash basis of accounting used by the City requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense); accordingly, actual results could differ from those estimates.

### Note 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

By its nature as a local government unit, the City is subject to various federal, state, and local laws and contractual regulations. The following instance of noncompliance is considered material to the financial statements.

### **2A BUDGETARY INFORMATION**

The City budgets all funds in accordance with the requirements of state law. All funds are budgeted on the cash basis of accounting.

During FY 17-18 the City had expenses in excess of appropriations in the funds and categories listed below:

Fund	Category	Excess
General - Administrative	Materials & Services	\$19,094
General - Fire Dept	Personnel Services	\$11,628
General - Non-Dept	Materials & Services	\$13,414

### Note 3 - DETAIL NOTES - TRANSACTION CLASSES/ACCOUNTS

The following notes present detail information to support the amounts reported in the basic financial statements for its various assets, liabilities, equity, revenues, and expenditures/expenses.

### 3A CASH AND CASH EQUIVALENTS

Cash and investments were recorded at cost, which approximates fair market value, plus accrued interest at June 30, 2018. Cash and investments of the Clty at June 30, 2018 were:

Petty Cash	\$	250
Cash in Bank -		59,503
Cash in Local Government Investment Pool	2	,326,386
Total	\$ 2	,386,139

Deposits: The insurance and collateral requirements for deposits are established by banking regulations and Oregon law. Federal depository insurance of \$250,000 applies respectively, to total demand deposits and to total savings accounts at each financial institution. Where balances exceed \$250,000, banks are required to pledge collateral, based on their capital condition. Banks are required to provide quarterly reporting of their public funds deposits to the State Treasurer's office, which will be the basis for their collateral pledging for the next quarter. Treasury monitors each depository bank and ensures compliance with collateralization requirements for all public fund deposits. Banks will pledge 10% if they are well capitalized, 25% if they are adequately capitalized, and in turn, the banks are required to share in the liability of a failed institution, should it ever occur. Undercapitalized banks are required to pledge collateral equal to 110% of their deposits which is monitored on a weekly basis. At June 30, 2018, total demand deposits and savings accounts per bank statements were \$120,265. All these deposits were covered by federal depository insurance.

Investments: The City's cash management policies are governed by state statutes. Statutes authorize the City to invest in banker's acceptances, time certificates of deposit, repurchase agreements, obligations of the United States agencies and instrumentalities, and the Oregon State Treasurer's Local Government Investment Pool (LGIP). At June 30, 2018, the City had invested \$2,326,386 with the Oregon Short-Term Fund (OSTF), which is a cash and investment pool available for use by all state funds and local governments and is maintained by the State Treasurer. The Local Government Investment Pool (LGIP) is an open-ended, no load diversified portfolio offered to eligible participants, including any municipality, political subdivision, or public corporation of the state. Currently there are more than 1,500 participants in the Pool. Local government pooled assets are reported as an Investment Trust Fund in Oregon's Comprehensive Annual financial Report. The Oregon Short-Term Fund board, established by the Oregon Legislature, advises the Oregon Investment Council and the Oregon State Treasury in the management and investments of the LGIP. The carrying value of this investment (cost) approximates the market value at June 30, 2018.

Credit Risk: The State of Oregon LGIP is not registered with the U.S. Securities and Exchange Commission as an investment company. The Oregon revised Statutes and the Oregon Investment Council govern the Pool's investment policies. The State Treasurer is the investment officer for the LGIP and it is responsible for all funds in the LGIP. These funds must be invested and the investments managed, as a prudent investor would, exercising reasonable care, skill and caution. Investments in the fund are further governed by portfolio guidelines issued by the Oregon short-Term funds Board, which establish diversification percentages and specify the types and maturities of investments. The overall credit quality of the pool is not rated. The Oregon Audits Division of the Secretary of State's Office audits of the Pool annually. The Division's report on the LGIP as of and for the year ended June 30, 2018 was unqualified.

Concentration Risk: The City had concentrations in the following investment: LGIP 97.5%.

**Interest Rate Risk:** The City does not have a formal investment policy that explicitly limits investment maturities as a means of managing its exposure to fair value loss arising from increasing interest rates.

# **3B CAPITAL ASSETS**

Capital asset activity, resulting from modified cash basis transactions, for the fiscal year ended June 30, 2018 were as follows:

GOVERNMENTAL ACTIVITIES	alance at ily 1, 2017	A	dditions	Dedu	uctions	alance at e 30, 2018
Non-Depreciable Capital Assets						
Land	\$ 28,025	\$	-	\$	-	\$ 28,025
Project in Progress	2,125		-			2,125
Total	\$ 30,150	\$	-	\$		\$ 30,150
Depreciable Capital Assets						
Infrastructure	\$ 83,724	\$	-	\$	-	\$ 83,724
Administrative Buildings	44,785		-		-	44,785
Police equipment	125,143		_		-	125,143
Shop equipment	251,938		-		-	251,938
Fire equipment and buildings	954,444		24,008		-	978,452
Total	1,460,034		24,008			1,484,042
Less Accumulated Depreciation For:						
Infrastructure	(21,844)		(3,928)			(25,772)
Administrative Buildings	(44,785)		-			(44,785)
Police equipment	(78,835)		(13,148)		-	(91,983)
Shop equipment	(129,671)		(24,401)		-	(154,072)
Fire equipment and buildings	(605,256)		(34,824)			(640,080)
Total	(880,391)		(76,301)			(956,692)
Total Depreciable Capital Assets,						
Net of Depreciation	\$ 579,643	\$	(52,293)	\$		\$ 527,350
Total Capital Assets, Net of Depreciation	\$ 609,793	\$	(52,293)	\$		\$ 557,500

During FY 17-18 a pickup truck was purchased for the fire department.

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BUSINESS-TYPE ACTIVITIES	Balance at July 1, 2017 Ad		Additions		luctions	Balance at June 30, 2018		
Non-Depreciable Capital Assets Land	\$	54,650	\$	<u>-</u>	\$	-	\$	54,650
Depreciable Capital Assets								
Buildings & Land Improvements Machinery and Equipment Water System Total		21,305 63,330 12,907,815 12,992,450	\$	- - - -	\$	- - - -		21,305 63,330 2,907,815 2,992,450
Less Accumulated Depreciation For:								
Buildings & Land Improvements		(14,361)		(666)		-		(15,027)
Machinery and Equipment Water System		(53,587) (1,891,698)		(3,654) (317,134)		-	(2	(57,241) (2,208,832)
Total		(1,959,646)		(321,454)				2,281,100)
Total Depreciable Capital Assets,								
Net of Depreciation	\$ 1	11,032,804	\$	(321,454)	\$		\$ 10	,711,350
Total Capital Assets, Net of Depreciation	<u>\$</u> 1	11,087,454	\$	(321,454)	\$	<u>-</u>	<u>\$ 10</u>	,766,000
SUMMARY	В	Seginning		preciation	De	letions	E	nding
Governmental Activities	\$	609,793	\$	(52,293)	\$	-	\$	557,500
Business Activities	1	11,087,454		(321,454)			10	,766,000
Total	\$ 1	11,697,247	\$	(373,747)	\$	_	\$ 11	,323,500

Depreciation expense was charged to functions as follows in Statement of Activities:

Total Depreciation	
Governmental	(76,301)
Proprietary	(321,454)
	(397,755)

#### 3C INTERFUND TRANSFERS AND BALANCES

Transfers are used to move unrestricted revenues to finance various expenditures that the City must account for in other funds in accordance with budgetary authorization.

Transfers between funds for the year ended June 30, 2018, were as follows:

	Trai	nsfers In	Tran	sfers Out
GENERAL FUND:				
Hazard Mitigation Fund	\$	-	\$	15,000
Public Works Equipment Reserve Fund		-		10,000
Fire Equipment Reserve Fund		-		25,000
Police Car Reserve Fund		-		15,000
Total General Fund		-		65,000
OTHER GOVERNMENTAL FUNDS				
Public Works Equipment Reserve Fund		10,000		-
Fire Equipment Reserve Fund		25,000		-
Police Car Reserve Fund		15,000		-
Hazard Mitigation Fund		15,000		-
Total Other Funds		65,000		_

# **INTERFUND BALANCES**

At June 30, 2018 there were no interfund balances.

### 3D LONG-TERM DEBT

## **BUSINESS-TYPE ACTIVITES**

As of June 30, 2018, the long-term debt, arising from cash transactions, payable from proprietary fund resources consisted of the following:

<u>General Obligation Bonds</u> - The government issues general obligation bonds to provide funds for the acquisition and construction of major capital assets. General obligation bonds are direct obligations and pledge the full faith and credit of the government. These bonds generally are issued as 20 year serial bonds, except for refunding issues.

On November 2, 2004 the voters of the City of Gearhart authorized a \$7,000,000 general obligation bonded indebtedness for the purpose of constructing a municipal water system in Gearhart, Oregon. The bonds were issued with a variable yield, averaging 4.019%. Repayment of the bond issue will be from tax revenues levied. On July 1, 2015 the bonds were redeemed in the amount of \$4,250,000, and replaced with Series 2015 GO bonds.

In May, 2011 the City issued general obligation bonds in the amount of \$4,000,000 to provide additional financing for the municipal water system. The bonds were sold at a premium of \$159,374. After deducting underwriting and other costs of issuance, the net proceeds to the City were \$4,050,795. The bonds will be repaid over a 20 year period at a variable interest rate averaging 3.91%.

In June 2015 the City issued a new series of GO bonds in the amount of \$4,195,000 to replace the Series 2004 issue. The bonds were sold with a premium of \$207,344 and an average yield of 2.35%. The bonds mature in 10 years. The premium was used to pay debt issuance costs and the final interest and principal payment on the Series 2004 bonds.

# DEBT SERVICE REQUIREMENTS TO MATURITY

The annual debt service requirements to maturity, including principal and interest, for long-term debt, as of June 30, 2018, are as follows:

# **GO BOND - SERIES 2011**

Fiscal Year	Rate	Principal	Interest	Total
2018-19	3.00%	175,000	122,831	297,831
2019-20	4.00%	180,000	117,581	297,581
2020-21	4.00%	185,000	110,381	295,381
2021-22	4.50%	195,000	102,981	297,981
2022-23	4.50%	205,000	94,206	299,206
2023-28	4.5-4.17%	1,160,000	326,487	1,486,487
2028-31	4.17%	825,000	69,688	894,688
Balance 6/30/18		\$ 2,925,000	\$ 944,155	\$3,869,155

# **GO BOND - SERIES 2015**

Fiscal Year	Rate	Principal	Interest	Total
2018-19	3.00%	400,000	99,775	499,775
2019-20	4.00%	410,000	87,775	497,775
2020-21	3.00%	425,000	71,375	496,375
2021-22	2.25%	440,000	58,625	498,625
2022-23	2.50%	445,000	48,725	493,725
2023-25	4.00%	940,000	56,600	996,600
Balance 6/30/18		\$ 3,060,000	\$ 422,875	\$ 3,482,875

# SUMMARY OF ALL LONG TERM DEBT ACTIVITY

# **PRINCIPAL**

	Beginning		Ending	Due Within	Due After
ltem	Balance	Paid	Balance	One Year	One Year
Business-Type	Business-Type				
GO Bond - 2011	3,090,000	(165,000)	2,925,000	175,000	2,750,000
GO bond - 2015	3,440,000	(380,000)	3,060,000	400,000	2,660,000
Total	\$ 6,530,000	\$ (545,000)	\$ 5,985,000	\$ 575,000	\$ 5,410,000

# **TOTAL PAYMENTS**

Item	Principal		Interest & Fees			Total	
Business-Type							
GO Bond - 2011		165,000			131,081		296,081
GO Bond - 2015		380,000			115,458		495,458
Total	\$	545,000		\$	246,539	\$	791,539

### Note 4 - OTHER NOTES

#### **4A EMPLOYEE PENSION PLAN**

#### General Information about the Pension Plan

### Plan Description

Employees of the City are provided with pensions through the Oregon Public Employees Retirement System (OPERS) a cost-sharing multiple-employer defined benefit pension plan, the Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A. Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. The Pension Program, established by ORS Chapter 238A, provides benefits to members hired on or after August 29, 2003. OPERS issues a publicly available Comprehensive Annual Financial Report and Actuarial Valuation that can be obtained at <a href="http://www.oregon.gov/pers/Pages/section/financial reports/financials.aspx">http://www.oregon.gov/pers/Pages/section/financial reports/financials.aspx</a>.

#### **Benefits Provided**

# 1. Tier One/Tier Two Retirement Benefit ORS Chapter 238

#### **Pension Benefits**

The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

### **Death Benefits**

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a PERS employer at the time of death,
- the member died within 120 days after termination of PERS-covered employment,
- the member died as a result of injury sustained while employed in a PERS-covered job, or
- the member was on an official leave of absence from a PERS-covered job at the time of death.

# **Disability Benefits**

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury

or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

# **Benefit Changes**

After Retirement Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

### 2. OPSRP Pension Program (OPSRP DB)

#### **Pension Benefits**

The Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

General service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

#### **Death Benefits**

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

### **Disability Benefits**

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

### **Benefit Changes After Retirement**

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

### 3. OPSRP Individual Account Program (OPSRP IAP)

### **Pension Benefits**

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member,

the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

#### **Death Benefits**

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

## Recordkeeping

OPERS contracts with VOYA Financial to maintain IAP participant records.

#### Contributions

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2013 actuarial valuation as subsequently modified by 2015 legislated changes in benefit provisions. The rates based on a percentage of payroll, first became effective July 1, 2015. Contributions for the year ended June 30, 2018 for PERS and OPSRP were \$123,522, excluding amounts to fund employer specific liabilities. The employer contribution rates are updated every two years. The City's PERS contribution rates for the year ended June 30, 2018 and the rates for the new year are shown below:

	FY 17-18	FY 18-19
Rate Category	Net Rate	<b>Net Rate</b>
Tier 1 / Tier 2	16.48%	16.48%
OPSRP General	6.32%	6.32%
OPSRP Police & Fire	11.09%	11.09%

The contribution rate for the OPSRP Individual Account Program is 6 percent, and is paid by the employees.

## **Actuarial Assumptions**

The employer contribution rates effective July 1, 2013, through June 30, 2015 and effective July 1, 2015, through June 30, 2017, were set using the projected unit credit actuarial cost method. For the Tier One/Tier Two component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years.

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

The total pension liability in the December 31, 2014 actuarial valuation was determined using the following actuarial assumptions:

Valuation date	December 31, 2015
Measurement date	June 30, 2017
Experience Study	2014, published September 23, 2015
Actuarial assumptions:	
Actuarial cost method	Entry Age Normal
Inflation rate	2.50%
Long term expected rate of return	7.50%
Discount rate	7.50%
Projected salary increases	3.50%
Cost of living adjustments (COLA)	Blend of 2.0% and graded COLA (1.25% / .15%) in
	accordance with Moro decision; blend based on
	service
Mortality	Healthy retirees and beneficiaries:
	RP-2000 sex-distinct, generational per Scale BB,
	with collar adjustments and set-backs as described
	in the valuation.
	Active members:
	Mortality rates are a percentage of healthy retiree
	rates that vary by group, as described in the
	valuation.
	Disabled retirees:
	Mortality rates are a percentage (70% for males,
	95% for females) of the RP-2000 Sex-distinct,
	generational per scale BB, disabled mortality table.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2014 Experience Study which reviewed experience for the four-year period ending on December 31, 2014.

### Long-term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2015 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model. For more information on the Plan's portfolio, assumed asset allocation, and the long term expected rate of return for each major asset class, calculated using both arithmetic and geometric means, see PERS' audited financial statements at: http://www.oregon.gov/pers/docs/financial reports/2017\_cafr.pdf

#### **Depletion Date Projection**

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of

projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for PERS:

- PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.50 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

This change in benefit terms were reflected in the current valuation.

# Changes in Plan Provisions Subsequent to Measurement Date

The Board reviews the discount rate in odd-numbered years as part of the Board's adoption of actuarial methods and assumptions. That rate is then adopted in an administrative rule at the time the Board sets the new rate. On July 28, 2017, the PERS Board adopted a 7.20% assumed rate. The rule specifies that the adopted rate will be effective for PERS transactions with an effective date of January 1, 2018, consistent with the Board's policy decision from 2013 that the assumed rate will be effective January 1<sup>st</sup> following the Board's adoption of the rate.

#### 4B - POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS

#### PERS Retirement Health Insurance Account

### Plan Description

The City contributes to the PERS Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by PERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums for eligible retirees. ORS 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants hired after August 29, 2003. PERS issues publicly available financial statements and required

supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700, or online at <a href="http://Oregon.gov/PERS/section/financial reports/financials.shtml">http://Oregon.gov/PERS/section/financial reports/financials.shtml</a>.

#### **Benefits Provided**

Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the RHIA established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost, the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

### **Contributions**

PERS funding policy provides for employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates for the period were based on the December 31, 2015 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2017. The City's contribution rates for the period were 0.50% for Tier One/Tier Two members, and 0.43% for OPSRP members. The City's total for the year ended June 30, 2018 contributions was \$5,547.

### **Actuarial Methods and Assumptions**

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31<sup>st</sup> of even numbered years. The methods and assumptions shown below are based on the 2014 Experience Study, which reviewed experience for the four-year period ended on December 31, 2014.

20. 01, 2011.	
December 31, 2015	
June 30, 2017	
2014, published September 23, 2015	
Entry Age Normal	
2.50%	
7.50%	
7.50%	
3.50%	
Healthy retirees: 38%; Disabled retirees: 20%	
Not applicable	
Healthy retirees and beneficiaries:	
RP-2000 sex-distinct, generational per Scale BB,	
with collar adjustments and set-backs as described	
in the valuation.	
Active members:	
Mortality rates are a percentage of healthy retiree	

rates that vary by group, as described in the valuation.	
Disabled retirees:	
Mortality rates are a percentage (70% for males, 95% for females) of the RP-2000 Sex-distinct, generational per scale BB, disabled mortality table.	

## Long Term Expected Rate of Return & Discount Rate

The long term expected rate of return and discount rate are the same as for the PERS pension plan as disclosed in Note 4A.

### Changes in Plan Provisions Subsequent to Measurement Date

The PERS Board lowered the Assumed Rate of Return from 7.50% to 7.20% on July 28, 2017. This change is effective January 1, 2018.

### **4B RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; employees' heath and life; and natural disasters.

The City manages these various risks of loss as follows:

Type of Loss	Method Managed	Risk of Loss Retained
a. Torts, errors, and omissions	Purchased commercial insurance	None
<ul> <li>b. Workers compensation, health and life</li> </ul>	Purchased commercial insurance	None
<ul> <li>c. Physical property loss and natural disasters</li> </ul>	Purchased commercial insurance	None

Management believes such coverage is sufficient to preclude any significant uninsured losses to the City. Settled claims have not exceeded this insurance coverage in any of the past three fiscal years.

#### 4C COMMITMENTS AND CONTINGENCIES

### COMMITMENTS

<u>Warrenton to Gearhart Water Supply Agreement</u> - The City of Gearhart is currently working with the City of Warrenton to finalize a water supply agreement. At the present time both parties have agreed on a water rate.

<u>Gearhart Rural Fire Protection City Contract</u> - The City of Gearhart has contracted to furnish fire protection to the Gearhart Rural Fire Protection District. The FY 2017-18 payment from the District was \$195,590.

There were no other commitments that were not disclosed in the financial statements.

### CONTINGENCIES

# **Grant Program Involvement**

In the normal course of operations, the City participates in various federal or state grant or loan programs from year to year. The grant or loan programs are often subject to additional audits by agents of the granting or loaning agency, the purpose of which is to ensure compliance with the specific conditions of the grant or loan. Any liability of reimbursement that may arise as a result of these audits cannot be reasonably determined at this time, although it is believed the amount, if any, would not be material.

# **Litigation**

The City is a party to various legal proceedings that normally occur in the course of governmental operations. As a result of the modified cash basis of accounting, the financial statements do not include accrual or provisions for loss contingencies that may result from these proceeding. While the outcome of the above noted proceedings cannot be predicted, due to the insurance coverage maintained by the City and the State statute relating to judgments, the City feels that any settlement or judgment not covered by insurance would not have a material adverse effect on the financial condition of the City.

SUPPLEMENTARY INFORMATION

#### NOTES TO BUDGETARY COMPARISON SCHEDULES

June 30, 2018

#### **BUDGET LAW**

The City prepares its annual operating budget under the provisions of the Oregon Municipal Budget Law. In accordance with those provisions, the following process is used to adopt the annual budget:

Local Budget law process requires that certain, specific actions must happen as a local government prepares its annual budget. The process can be broken down into four phases.

**Phase 1** begins the process. The budget officer puts together a proposed budget. In larger local governments, department heads or program managers may help. The budget officer must prepare the proposed budget in a format designed by the Department of Revenue. The format meets the requirements set out in the statutes.

**Phase 2** is when the budget committee approves the budget. Statutes spell out who can be on the budget committee and who cannot. The budget committee reviews the proposed budget, listens to comments from citizens, and then approves the budget. Special public notices are required before the budget committee's first meeting.

**Phase 3** includes adopting the budget and, when appropriate, certifying property taxes to the county tax assessor. This phase includes a special hearing of the government body and specific public notices, including a summary of the approved budget. Special forms must also be used to notify the county assessor of the local government's property tax levy.

**Phase 4** occurs during the fiscal year when the local government is operating under the adopted budget. This phase includes changes to the adopted budget. Changes to the adopted budget must be made before additional money is spent or money is spent for a different purpose than described in the adopted budget.

The level of control at which expenditures may not legally exceed appropriations is the object category level by department within a fund. The Budget Act recognizes the following object categories as the minimum legal level on control by department within a fund:

- -Personal Services
- -Material and Supplies
- -Other Services and Charges
- -Capital Outlay
- -Debt Service
- -Interfund Transfers

All transfers of appropriations between departments and supplemental appropriations require City Council approval. The Mayor may transfer appropriations between object categories within a department without City Council approval. Supplemental appropriations must also be filed with the Office of State Auditor and Inspector.

The Budget is prepared on the cash basis of accounting. Revenues and expenditures are reported when they result from cash transactions.

#### PROPERTY TAX CALENDAR

The budget officer prepares a proposed budget.

Notice of the budget committee meeting is published.

The budget document is made available at or before the budget committee meeting at which the budget is presented.

The budget committee conducts at least one public meeting for receiving the budget message and the budget document, as well as providing opportunity for public questions or comments.

The budget committee approves the budget.

Notice of the public hearing and a summary of the approved budget is published.

The governing body conducts a public hearing on the approved budget.

The governing body, after public comment and deliberations, adopts the budget and enacts resolutions or ordinances accordingly by June 30.

The governing body certifies the entity's tax, if any, by July 15.

The lien and levy date of the tax is July 1.

Full payment receives a 3% discount if paid by November 15 of each year.

Real property taxes are delinquent if not paid in full by May 15 of the following year.

## COMBINING STATEMENT OF ASSETS & LIABILITIES - MODIFIED CASH BASIS

## NON-MAJOR GOVERNMENTAL FUNDS

June 30, 2018

	State Revenue Sharing	911 Emergency Phone Reserve	Police Car Reserve	Public Works Equipment Reserve	Hazard Mitigation	Total Non-major Governmental Funds
ASSETS Cash and Cash Equivalents	\$ 39,244	\$ 2,074	\$ 68,532	\$ 76,650	\$ 22,940	\$ 209,441
FUND BALANCES	•					• • • • • • • • • • • • • • • • • • • •
Restricted for Streets, Roads, & 911 Committed for Capital Projects	\$ - -	\$ 2,074	\$ - 68,532	\$ - 76,650	\$ - -	\$ 2,074 145,182
Unassigned	39,244	-	-		22,940	62,185
Total	\$ 39,244	\$ 2,074	\$ 68,532	\$ 76,650	\$ 22,940	\$ 209,441

## MBINING STATEMENT OF RECEIPTS, EXPENDITURES AND CHANGES IN FUND BALANCES -MODIFIED CASH BAS

#### NON-MAJOR GOVERNMENTAL FUNDS

Year Ended June 30, 2018

		911		Public		Total
	State	Emergency	Police	Works		Non-major
	Revenue	Phone	Car	Equipment	Hazard	Governmental
	Sharing	Reserve	Reserve	Reserve	Mitigation	Funds
RECEIPTS						
Taxes and Related Items	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	24,103	-	-	-	-	24,103
Interest	44	32	860	1,088	178	2,201
Total	24,147	32	860	1,088	178_	26,305
<u>EXPENDITURES</u>						
Administrative	10,552	-	-	-	-	10,552
Police	-	-	-	-	-	-
Fire	-	-	-	-	-	-
Streets & Roads	-	-	-	-	-	-
Other	-	-	-	-	7,163	7,163
Capital Outlay	692	-	-	-	-	692
Debt Service						
Total	11,244				7,163	18,407
RECEIPTS OVER [UNDER]						
<u>EXPENDITURES</u>	12,903	32	860	1,088	(6,985)	7,898
OTHER FINANCING SOURCES [USES]						
Transfers In			15,000	10,000	15,000	40,000
NET CHANGE IN FUND BALANCES	12,903	32	15,860	11,088	8,015	47,898
FUND BALANCES, Beginning	26,342	2,043	52,672	65,562	14,925	161,543
					· · · · · · · · · · · · · · · · · · ·	
FUND BALANCES, Ending	\$39,244	\$ 2,074	\$ 68,532	\$ 76,650	\$ 22,940	\$ 209,441

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

#### **GENERAL FUND**

	real Elided Julie	30, 2016		
CASH RECEIPTS	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Property Taxes and Related Items	\$ 572,000	\$ 572,000	\$ 521,391	\$ (50,609)
Local Option Tax - Fire Truck	-	-	2,837	2,837
Transient Room Tax	410,000	410,000	302,483	(107,517)
Licenses, Permits and Fees	459,000	459,000	360,050	(98,950)
Intergovernmental	223,090	223,090	229,028	5,938
Fines and Forfeitures	26,000	26,000	36,675	10,675
Interest	2,000	2,000	3,855	1,855
Grants	2,000	2,000	-	(2,000)
Conflagration Reimbursement	, -	-	130,996	130,996
Miscellaneous	32,500	32,500	52,433	19,933
Total	1,726,590	1,726,590	1,639,748	(86,842)
CASH EXPENDITURES Administrative Department				
Personnel Services	227,279	282,279	232,360	49,919
Material and Services	137,000	117,000	136,094	(19,094)
Capital Outlay	4,000	4,000	1,455	2,545
Total	368,279	403,279	369,909	33,370
Building Department				
Personnel Services	4	4	-	4
Materials & Services	198,900	198,900	121,753	77,147
Total	198,904	198,904	121,753	77,151
Police Department				
Personnel Services	405,385	405,385	354,622	50,763
Materials & Services	68,950	68,950	46,928	22,022
Capital Outlay	15,000	15,000	5,833	9,167
Total	489,335	489,335	407,383	81,952
Fire Department				
Personnel Services	236,080	266,080	277,708	(11,628)
Materials & Services	187,200	187,200	174,727	12,473
Capital Outlay	44,000	44,000	17,790	26,210
Total	467,280	497,280	470,225	27,055

## GENERAL FUND (CONT.)

				Variance
	Original	Final		Favorable
	Budget	Budget	Actual	(Unfavorable]
Municipal Court	_			
Personnel Services	13,700	13,700	12,102	1,598
Materials & Services	25,350	25,350	8,275	17,075
Total	39,050	39,050	20,377	18,673
Planning				
Personnel Services	41,700	41,700	34,742	6,958
Materials & Services	147,000	132,000	98,673	33,327
Total	188,700	173,700	133,415	40,285
Parks				
Personnel Services	21,135	21,135	7,864	13,271
Materials & Services	19,500	19,500	8,421	11,079
Capital Outlay	5,000	5,000	-	5,000
Total	45,635	45,635	16,285	29,350
Non-Departmental				
Materials & Services	54,006	39,006	52,420	(13,414)
Land Purchase	17,401	17,401	52,420	17,401
Contingencies	38,000	3,000	_	3,000
Total	109,407	59,407	52,420	6,987
-	103,407	33,407	32,420	0,367
TOTAL EXPENDITURES	1,906,590	1,906,590	1,591,769	314,821
RECEIPTS OVER (UNDER) EXPENDITURES	(180,000)	(180,000)	47,979	227,979
OTHER FINANCING SOURCES (USES)				
Transfer to Police Car Reserve	(15,000)	(15,000)	(15,000)	-
Transfer to Fire Equipment Reserve	(25,000)	(25,000)	(25,000)	-
Transfer to Building Reserve	(10,000)	(10,000)	-	10,000
Transfer to Public Works Equipment Reserve	-	-	(10,000)	(10,000)
Transfer to Hazard Mitigation	(15,000)	(15,000)	(15,000)	
Total _	(65,000)	(65,000)	(65,000)	
NET CHANGE IN FUND BALANCE	(245,000)	(245,000)	(17,021)	227,979
CASH BALANCE, Beginning	245,000	245,000	177,970	(67,030)
CASH BALANCE, Ending			160,949	\$ 160,949

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## **FIRE APPARATUS RESERVE FUND**

Year Ended June 30, 2018

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)	
CASH RECEIPTS Interest	\$ 200	\$ 200	\$ 2,329	\$ 2,129	
CASH EXPENDITURES Capital Outlay	190,028	190,028	34,751	155,277	
RECEIPTS OVER (UNDER) EXPENDITURES	(189,828)	(189,828)	(32,422)	157,406	
OTHER FINANCING SOURCES (USES) Transfer From General Fund	25,000	25,000	25,000		
NET CHANGE IN FUND BALANCE	(164,828)	(164,828)	(7,422)	157,406	
CASH BALANCE, Beginning	164,828	164,828	176,261	11,433	
CASH BALANCE, Ending	\$ -	\$ -	\$ 168,838	\$ 168,838	

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## **BUILDING RESERVE FUND**

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
CASH RECEIPTS Interest	\$ 600	\$ 600	\$ 2,824	\$ 2,224
CASH EXPENDITURES Capital Outlay	185,364	185,364	4,490	180,874
RECEIPTS OVER (UNDER) EXPENDITURES	(184,764)	(184,764)	(1,667)	183,097
OTHER FINANCING SOURCES (USES) Transfer From General Fund	10,000	10,000		(10,000)
NET CHANGE IN FUND BALANCE	(174,764)	(174,764)	(1,667)	173,097
CASH BALANCE, Beginning	174,764	174,764	169,682	(5,082)
CASH BALANCE, Ending	\$ -	\$ -	\$ 168,015	\$ 168,015

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## **STATE STREET FUND**

				Variance
	Original	Final		Favorable
	Budget	Budget	Actual	(Unfavorable)
CASH RECEIPTS				
State of Oregon, Highway Apportionment	\$ 90,000	\$ 90,000	\$ 93,937	\$ 3,937
Interest	500	500	2,113	1,613
Total	90,500	90,500	96,050	5,550
CASH EXPENDITURES Personnel Services Material and Services Total	35,060 153,440 188,500	35,060 153,440 188,500	25,859 28,461 54,320	9,201 124,979 134,180
NET CHANGE IN FUND BALANCE	(98,000)	(98,000)	41,730	139,730
CASH BALANCE, Beginning	98,000	98,000	100,916	2,916
CASH BALANCE, Ending	\$ -	\$ -	\$ 142,647	\$ 142,647

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## **GENERAL ROAD FUND**

				Variance
	Original	Final		Favorable
	Budget	Budget	Actual	(Unfavorable)
CASH RECEIPTS				,
Property Taxes	\$ 32,000	\$ 32,000	\$ 31,380	\$ (620)
Interest	800	800	2,606	1,806
Total	32,800	32,800	33,985	1,185
CASH EXPENDITURES  General Maintenance, Repairs, and Construction of Roads and Bridges	152,800	152,800_	26,830	125,970_
NET CHANGE IN FUND BALANCE	(120,000)	(120,000)	7,155	127,155
CASH BALANCE, Beginning	120,000	120,000	137,248	17,248
CASH BALANCE, Ending	\$ -	\$ -	\$ 144,404	\$ 144,404

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## STATE REVENUE SHARING FUND

				Variance
	Original	Final		Favorable
	Budget	Budget	Actual	(Unfavorable)
CASH RECEIPTS				
State of Oregon Apportionment	\$ 25,000	\$ 25,000	\$ 24,103	\$ (897)
Interest	200	200	44	(156)
Total	25,200	25,200	24,147	(1,053)
CASH EXPENDITURES  Materials and Services  Capital Outlay  Total	27,200 800 28,000	27,200 800 28,000	10,552 692 11,244	16,648 108 16,756
NET CHANGE IN FUND BALANCE	(2,800)	(2,800)	12,903	15,703
CASH BALANCE, Beginning	2,800	2,800	26,342	23,542
CASH BALANCE, Ending	\$ -	\$ -	\$ 39,244	\$ 39,244

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## 911 EMERGENCY PHONE RESERVE FUND

Year Ended June 30, 2018

	•	ginal dget	inal ıdget	 Actual	Fav	riance vorable avorable)
CASH RECEIPTS Interest	\$		\$ <u>-</u>	\$ 32	\$	32
CASH EXPENDITURES  Materials & Services		2,026	2,026	 		2,026
NET CHANGE IN FUND BALANCE	(	2,026)	(2,026)	32		2,058
CASH BALANCE, Beginning		2,026	 2,026	 2,043		17
CASH BALANCE, Ending	\$		\$ 	\$ 2,074	\$	2,074

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## POLICE CAR RESERVE FUND

Year Ended June 30, 2018

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
CASH RECEIPTS Interest	\$ 100	\$ 100	\$ 860	\$ 760
CASH EXPENDITURES Capital Outlay	67,626	67,626		67,626
RECEIPTS OVER (UNDER) EXPENDITURES	(67,526)	(67,526)	860	68,386
OTHER FINANCING SOURCES (USES) Transfer From General Fund	15,000	15,000	15,000	
NET CHANGE IN FUND BALANCE	(52,526)	(52,526)	15,860	68,386
CASH BALANCE, Beginning	52,526	52,526	52,672	146
CASH BALANCE, Ending	\$ -	\$ -	\$ 68,532	\$ 68,532

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## PUBLIC WORKS MAJOR EQUIPMENT RESERVE FUND

Year Ended June 30, 2018

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)	
CASH RECEIPTS Interest	\$ 300	\$ 300	\$ 1,088	\$ 788	
CASH EXPENDITURES Capital Outlay	95,677	95,677		95,677	
RECEIPTS OVER (UNDER) EXPENDITURES	(95,377)	(95,377)	1,088	96,465	
OTHER FINANCING SOURCES (USES) Transfer From Water Fund Transfer From General Fund Total	30,000	30,000	10,000	(30,000) 10,000 (20,000)	
NET CHANGE IN FUND BALANCE	(65,377)	(65,377)	11,088	76,465	
CASH BALANCE, Beginning	65,377	65,377	65,562	185	
CASH BALANCE, Ending	\$ -	\$ -	\$ 76,650	\$ 76,650	

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## **HAZARD MITIGATION FUND**

Year Ended June 30, 2018

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
CASH RECEIPTS Interest	\$ -	\$ -	\$ 178	\$ 178
CASH EXPENDITURES Materials & Services	29,903	29,903	7,163	22,740
RECEIPTS OVER (UNDER) EXPENDITURES	(29,903)	(29,903)	(6,985)	22,918
OTHER FINANCING SOURCES (USES) From General Fund	15,000	15,000_	15,000	
NET CHANGE IN FUND BALANCE	(14,903)	(14,903)	8,015	22,918
CASH BALANCE, Beginning	14,903	14,903	14,925	22
CASH BALANCE, Ending	\$ -	\$ -	\$ 22,940	\$ 22,940

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## WATER FUND

Year Ended June 30, 2018

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
CASH RECEIPTS Water Sales and Hookups Interest Total	\$ 925,000 2,000 927,000	\$ 925,000 2,000 927,000	\$ 818,242 2,212 820,454	\$ (106,758) 212 (106,546)
CASH EXPENDITURES Personnel Services Material and Services Capital Outlay Operating Contingency Total	249,121 651,500 66,379 10,000 977,000	249,121 651,500 66,379 10,000 977,000	235,947 455,683 53,074 - 744,704	13,174 195,817 13,305 10,000 232,296
RECEIPTS OVER (UNDER) EXPENDITURES	(50,000)	(50,000)	75,750	125,750
OTHER FINANCING SOURCES (USES) Transfer to Water Reserve Fund Transfer to Public Works Reserve Fund Total	(150,000) (30,000) (180,000)	(150,000) (30,000) (180,000)	- - -	150,000 30,000 180,000
NET CHANGE IN CASH BALANCE	(230,000)	(230,000)	75,750	305,750
CASH BALANCE, Beginning	230,000	230,000	85,383	(144,617)
CASH BALANCE, Ending	\$ -	\$ -	\$ 161,133	\$ 161,133

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## WATER RESERVE FUND

Year Ended June 30, 2018

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
CASH RECEIPTS Interest	\$ -	\$ -	\$ 17,950	\$ 17,950
CASH EXPENDITURES Capital Outlay	1,196,500	1,196,500	23,811	1,172,690
RECEIPTS OVER (UNDER) EXPENDITURES	(1,196,500)	(1,196,500)	(5,861)	1,190,639
OTHER FINANCING SOURCES (USES) Transfer From Water Fund	150,000	150,000		(150,000)
NET CHANGE IN CASH BALANCE	(1,046,500)	(1,046,500)	(5,861)	1,040,639
CASH BALANCE, Beginning	1,046,500	1,046,500	1,054,181	7,681
CASH BALANCE, Ending	\$ -	\$ -	\$ 1,048,320	\$ 1,048,320

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## **DEBT SERVICE FUND**

Year Ended June 30, 2018

	Ovininal	Final		Variance
	Original	Final		Favorable
	Budget	Budget	Actual	(Unfavorable)
CASH RECEIPTS				
Property Taxes & Related Items	\$ 848,284	\$ 848,284	\$ 808,110	\$ (40,174)
Interest	1,700	1,700	3,748	2,048
Total	849,984	849,984	811,858	(38,126)
CASH EXPENDITURES				
Debt Service	791,057	902,361	791,539	110,822
NET CHANGE IN CASH BALANCE	58,927	(52,377)	20,319	72,696
CASH BALANCE, Beginning	52,377	52,377	107,794	55,417
CASH BALANCE, Ending	\$ 111,304	\$ -	\$ 128,113	\$ 128,113

## BUDGETARY COMPARISON SCHEDULE - CASH BASIS

## WATER IMPROVEMENT CONSTRUCTION FUND

Year Ended June 30, 2018

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
CASH RECEIPTS Interest	\$ 200	\$ 200	\$ 1,085	\$ 885
CASH EXPENDITURES Capital Outlay	105,193	105,193	38,905	66,288
NET CHANGE IN CASH BALANCE	(104,993)	(104,993)	(37,820)	67,173
CASH BALANCE, Beginning	104,993	104,993	92,098	(12,895)
CASH BALANCE, Ending	\$ -	\$ -	\$ 54,279	\$ 54,279

## SCHEDULE OF PROPERTY TAX TRANSACTIONS

Year Ended June 30, 2018

Year of Levy	Levy & Taxes Receivable, Beginning	Discounts	Adjustments	Collections	Levy & Taxes Receivable, Ending
City of Gearhart			<b>.</b>	*//>	
2017-18	\$ 1,362,745	\$ (35,180)	\$ (1,061)	\$(1,283,796)	\$ 42,708
2016-17	41,663	-	(464)	(22,704)	18,494
2015-16	19,870	-	(377)	(8,724)	10,769
2014-15	10,508	-	(240)	(5,922)	4,345
2013-14	6,394	-	(245)	(3,687)	2,462
2012-13 & Prior	9,623		(1,316)	(1,535)	6,773
Total	\$ 1,450,802	\$ (35,180)	\$ (3,703)	\$(1,326,367)	\$ 85,551
	Levy & Taxes				Levy & Taxes
Year of	Receivable				Receivable
Levy	Beginning	Discounts	Adjustments	Collections	Ending
Road District 2017-18	\$ 32,177	\$ (831)	\$ (25)	\$ (30,312)	\$ 1,008
2016-17	970	-	(11)	(529)	431
2015-16	470	-	(9)	(206)	255
2014-15	264	-	(6)	(149)	109
2013-14	120	-	(5)	(69)	46
2012-13 & Prior	164		(22)	(26)	116
Total	\$ 34,165	\$ (831)	\$ (78)	\$ (31,291)	\$ 1,965
Total All Sources	\$ 1,484,966	\$ (36,011)	\$ (3,781)	\$(1,357,659)	\$ 87,515

AUDITOR'S COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS

## DENNIS R. CONNER

Certified Public Accountant 365 South Nehalem P. O. Box 1078 Clatskanie, Oregon 97016 Facsimile (503)728-2944 Telephone(503)728-2038

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

To the Mayor and City Council City of Gearhart Gearhart, Oregon

I have audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the City of Gearhart (the City) as of and for the year ended June 30, 2018, and have issued my report thereon dated February 20, 2019

#### Compliance

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, I do not express such an opinion.

I performed procedures to the extent I considered necessary to address the required comments and disclosures which included, but were not limited to the following:

Deposit of public funds with financial institutions (ORS Chapter 295).

Indebtedness limitations, restrictions, and repayment.

Budgets legally required (ORS Chapter 294).

Insurance and fidelity bonds in force or required by law.

Programs funded by outside sources.

Highway revenues used for public highways, roads, and streets.

Authorized investment of surplus funds (ORS Chapter 294).

Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with my testing, nothing came to my attention that caused me to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except as follows:

#### **Budget Compliance**

During FY 2017-18 the City had expenses in excess of appropriations in the following funds and categories:

Fund	Category	Excess
General - Administrative	Materials & Services	\$19,094
General - Fire Dept	Personnel Services	\$11,628
General - Non-Dept	Materials & Services	\$13,414

#### OAR 162-10-230 (Internal Control)

In planning and performing my audit, I considered the City's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

My consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. I did not identify any deficiencies in internal control over financial reporting that I consider to be material weaknesses, as defined above.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. I consider the following deficiencies in the District's internal control to be significant deficiencies:

#### **Financial Reporting**

The City does not have the capability to prepare or determine if the financial statements and related disclosures are complete and presented in accordance with generally accepted accounting principles. Limited staffing prevents the City from complying with this recommendation. Since controls at that level are not available within the City, the cost benefit of having the auditor prepare the financial statements, including related footnote disclosures, far outweigh the cost of hiring additional staff or hiring an independent outside source to do the same job. The City believes the outsourcing of the financial statement preparation service to the auditor is not unusual for smaller governments.

#### Inadequate Segregation of Accounting Duties

The City does not have sufficient staff to adequately segregate accounting duties. The City has adopted financial controls that are relevant to smaller governmental units. The City believes there is a substantial cost benefit by not increasing staffing levels at this time. However, the City acknowledges the need for extra vigilance on the part of upper management and the Council.

This report is intended solely for the information and use of the council and management of City, and the Oregon Secretary of State, and is not intended to be and should not be used by anyone other than these parties.

Dennis R. Conner, CPA February 20, 2019